District-Charter Compacts

- Continued Contention vs. Cooperation
- Compact Cities
  - Indy
  - Denver
  - Chicago
- What leaders can do to support cooperation?
- Steps to Action
  - This Point In Time

Citywide Planning and Coordination Leadership Meeting
September 6, 2017
The Cost of Continued Contention

<table>
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<tr>
<th>FOR COMMUNITIES</th>
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<tr>
<td>- Fewer school options for families</td>
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<td>- Lower likelihood that every child in every neighborhood is served by a quality school</td>
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<td>- Lack of clear information for finding best school match for child</td>
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<tr>
<th>FOR SCHOOL DISTRICTS</th>
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<tr>
<td>- Lost opportunity for change and innovation</td>
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<td>- Inability to learn from charter work</td>
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<td>- Time and resources spent fighting with district (or being ignored)</td>
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<td>- Persistent marginalized status</td>
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<td>- Intractable limits on reach, scale, resources (especially facilities)</td>
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Cooperation Can Result in Tangible Benefits

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<td>• More high-quality seats available for students</td>
<td>• A partner in the work of ensuring high-quality schools in every neighborhood</td>
<td>• Improved access to facilities, funding, and families</td>
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<tr>
<td>• Higher-quality options available for English language learners and special education students</td>
<td>• Sharing burdens like talent pipeline and professional development</td>
<td>• Reduced political tensions</td>
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<tr>
<td>• More streamlined information and systems</td>
<td>• Access to charter innovation, professional development, and expertise</td>
<td>• Exposure to district expertise</td>
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<td>• Increased reach and impact</td>
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In cities with sizeable charter school student populations, cross-sector policy coordination is a necessity, not a nicety. Done well, the efforts solve critical problems for both charter and district schools, and most importantly, for students and families—in areas like school discipline, enrollment, transportation, and special education services. Cooperation is not about a Pollyanna desire to get along. Cooperation can benefit students and families; its absence can hurt them.

**FIGURE 1.** Many of the Nation’s Largest School Districts Have More Than 10 Percent of Students in Charter Schools
Chi
g-o-
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Comp-
act 2011

Defined Shared Beliefs

• Every student can achieve.
• It is the collective responsibility of all schools – district and charter – to ensure all students have access to an excellent education that successfully prepares them for college and career.
• All schools, regardless of whether they are district or charter schools, should be held to the same high performance standard of student achievement.
• These opportunities must be available to all students in all parts of the city, and students’ access to them must not be limited in any way by socioeconomics, language, citizenship status, or special needs of students.
• Students and parents should be able to exercise choice among high-performing schools in their neighborhoods and across the city.

Joint Commitments, District Commitments & Charter Commitments were made in each area:

1) Equitable resources for all schools (district and charter) including equitable access to facilities
2) Equitable responsibility of all schools through a common accountability system that applies to all schools (district and charter), is fair and transparent, and prioritizes student outcomes
3) Equitable access to educational opportunities for students made possible through a student-centered centralized enrollment process that will include all students regardless of grade, geography, or school type (traditional, magnet, military, vocational, charter, etc.), in order to promote true student choice and really understand demand
4) Deeper collaboration between the district and charter schools leading to stronger academic integration across schools, without sacrificing charter autonomies
Denver- Compact 2009

Equity of... Opportunity, Access and Responsibility and Accountability

Highlights:

• School Performance Framework
  • Via the Compact, the charter sector pushed to revamp the School Performance Framework that measures academic achievements uniformly in both district and charter schools. The new formula reduces the weight on growth, so that generally poor performing schools with modest growth are not able to avoid attention and potential non-renewal of their charter.

• Learning Labs
  • Cross-sector professional development to better serve English language learners and special education students.

• Facilities & Resources
  • Via collaboration between the district and a handful of high-performing charter organizations, several district facilities were made available to these charter schools to accommodate strong demand. This was seen as unfair for smaller charter schools that also hoped to scale or locate in a district building. After several years of negotiation, Compact pushed for and got a new and much more transparent facilities allocation policy.

Denver Collaboration Council- meets monthly, vets initiatives and moves the work

• Convenes Working Groups
Indianapolis- Compact 2015

Highlights:

1) District as a service provider for schools
   • Charter and innovation operators contract with IPS for key operational services including:
     • facilities leases, food-service, transportation and custodial and facilities maintenance and management
       (e.g. carpentry, masonry, landscaping, snow removal, electrical, HVAC, and technology infrastructure)

2) Implementation of a Unified Enrollment (UE) system- Enroll Indy
   • Enroll Indy objectives include:
     • development of an information and enrollment portal, creating a one-stop shop for families making
       school choices
     • inclusion of more robust school quality measures including family, student and staff feedback on school
       performance;
     • analysis of school quality metrics and supply/demand data to inform long-range school planning across
       sectors

3) A Common School Performance Framework (CSPF) and financial analysis of cross-sector resource use through equity reports
   • Common Measures Taskforce
Cooperation Costs & Benefits

• **Low Cost/Low Benefit**
  • Shared Best Practices

• **High Cost/Low Benefit**
  • Co-locations
  • Shared Professional Developments

• **Low Cost/High Benefit**
  • Shared Advocacy
    • Common Definitions
    • School Quality
  • Student Discipline
  • Shared Special Education Efforts

• **High Cost/High Benefit**
  • Common Accountability Frameworks
  • Coordinated school replacements/turnarounds
  • Common Enrollment Systems
Common Themes

• Central Coalition
  • Defined Shared Beliefs
  • Joint Commitments
  • Willingness to Cooperate
  • Working Groups
    • Meet regularly
    • Set goals

District-Charter Collaboration Coalition

- Operations
  - Facilities Planning
  - Transportation

- Common Enrollment
  - Shared Data Systems
  - Community Engagement

- City Planning

- Common Measures
  - School Quality Accountability

- Academic Programming
  - Special education
  - Shared PD
  - Learning Labs
## What leaders can do to support cooperation

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<th>Goal</th>
<th>Example</th>
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<td>Recognize mutual interests and help others do the same</td>
<td>Recognizing mutual interests, district and charter leaders worked together to secure state passage of the Cleveland Plan—which set a common vision for education in the city—and voter approval of a subsequent property tax levy that benefits both sectors</td>
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<td>Build a strong coalition for a citywide approach to education</td>
<td>Include everyone who wants to see the city succeed. Boston broadened the tent by bringing in Catholic schools and the mayor’s deputy for education.</td>
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<td>Find and use boundary spanners</td>
<td>As shown in cities or districts such as Denver and Washington, D.C., a boundary spanner can infuse district or citywide strategy with innovative ideas, see both sectors’ perspectives in the gray area of contentious issues, and help gain trust and facilitate cooperation without being seen as beholden to one sector.</td>
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<td>Focus on issues that will lead to clear accomplishments</td>
<td>Identify tangible, concrete goals that benefit both district and charter schools, as Chicago did in its Compact</td>
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<td>Make “trades” that give each party a win</td>
<td>Hard-nosed bargaining need not diminish the altruism that drives many in education. Leaders should come to the table ready to deal: partnership needs to deliver clear benefits for each party</td>
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<td>Develop focused partnerships, but do not stop there</td>
<td>Commit to it as an ongoing, long-term endeavor, addressing issues with partners as they arise, rather than approaching cooperation as a single, discrete project</td>
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<td>Consider creating a dedicated governance entity for cooperation</td>
<td>Denver, and Cleveland have seen continued success as the result of dedicated cooperation committees whose sole mission is to support joint work with clear meeting structures, timelines, and accountability for broad participation and progress in the initiatives</td>
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<td>Essential Components of a Detroit Compact</td>
<td>Potential Barriers</td>
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<td>Examples: Organized and influential education stakeholders</td>
<td>Multiple authorizers with varying timelines and only some accountability</td>
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<td>Willingness to partner, collaborate across sectors. As well as, engage communities in reuse and repurpose process</td>
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Resources


Compact City Reports. CRPE. Retrieved Sept 2017 from https://www.crpe.org/research/district-charter-collaboration/compact-cities


• Compact Cities